A look back and forwards for the Fulton County Reparations Task Force

# Reparations Research Wrap-Up



Written and Presented by: Olivia J. Reneau

May 2023

### Introduction

#### Bagley (Macedonia) Park

```
3592∆Mitchell Jasper N ⊚
3597 Johnson Bessie Mrs ⊚
                                                    BAKER NE-Contd
                                                     104 Apartments
                                                          Tamm Margt N
BAGLEY AV (Buckhead) - From
                                                        2 Holder Rosa Mi
   195 Pharr rd south I block
                                                       3 Barlowe W N
    2 Chapman Lois (c)
                                                    Street continued
     4 Wall Jos (c)
                                                     110△Lagen Marjorie
    6 Patton David (c)
8 Butts Pete (c)
                                                     114∆Hendrix Cliffor
                                                     120 A Swafford Jos
  15 Sherman Kath Mrs (c)
                                                     123 Atlantic Co (br
  17 Baker Boyce (c)
                                                     126 Rosene Neal C
  17 Baker Boyce (c)
18 Bagley Cooney (c)
19 Reese Jane Mrs (c)
19½ Bonaparte J D (c)
21 ABagley Ida J (c) ©
22 Young Hattie (c)
23 German Mamie (c) gro
                                                     127△Nichols Eliz M
                                                    142 Coppeak Clyde
148∆Abbott Eliz M
                                                         AMaile Dora Mr
                                                                   Piedmon
                                                     176 Byrd Angie Mrs
  23a Whitehead Myrtis Mrs (c)
                                                     182 Edwards John (
  24 Carter Young (c)
27 German Mamie (c)
                                                     185 Scott Emma Mr
                                                   rear Williams Cora 1
  28 Davis Jos (c)
29 ΔBrown John H (c)
30 Wheeler Mary (c)
32 Usher John (c) ⑤
33 Drain Walter (c) ⑥
                                                    186 Stewart Isaiah
187 Gifford Richd (
189 Anderson Berth
                                                     190 Willingham Jas
                                                     191 Martin Julia M
  37 Thomas Jas (c)
                                                    195 Favors Rosa Mr
196 Strickland Will
  40 Thomas Aline (c)
42 Morton Alton (c)
                                                    197 Burston Julia N
  45 Ridgeway Henry (c)
46b Austin Minnie (c)
50 Peek Geo (c)
51 Willis Oscar (c)
                                                    202 Stroud Annie M
203 Bonds Clifford
205 Winfrey Fannie
                                                    206 Finch Lucinda
209 Craft Mattie M
  52 Virden Corrie (c)
  53 Julian Azalie E (c)
  54 Barber Mary A (c) @
                                                     210 Davis Addie L
                                                    210½ Campbell Tab
212 Stevens Obie M
  55 McClarity Walter
  60 Guest John (c)
                                                     213 Varner Mary M
  61 Baugh Regal (c)
                                                     214 Smith Mary Mrs
  64 Vincent Wm (c)
                                                     215 Battle Lela Mrs
  65 King Missouri B (c)
                                                    217 Daniel John W
219 Daniel Edgar (
  66 Cox Jerry (c)
684Smith Cody (c)
  69 Virden Roscoe (c)
                                                     231 Jackson Edw J
  70 Ezzard Oscar (c)
                                                    235 Currington Milt
  71 McClarity John (c) ①
                                                    239 Currington Milt
  72 Drain Leonard (c)
                                                    242 Webb Willie (c
  76 Moore Frank (c)
                                                    243 Humphrey Macl
```

### Research Objectives



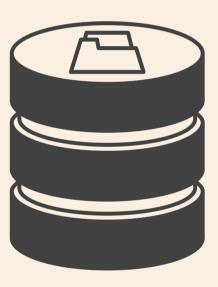
Research Objective #1

Develop institutional knowledge about Fulton County, existing archives, and networks of value



Research Objective #2

Identify a case study to examine for racial animus in FulCo BOC decision-making



Research Objective #3

Synthesize existing data sources to establish racial animus in the decision to raze Bagley Park

### Research Approach

#### Qualitative

#### Quantitative

- identified every property owner in the Bagley Park neighborhood by plot
- identified every property owner in Bagley Park on census or other public records
- analyzed BOC meeting minutes for personal and political networks and racially charged language

- identified existing chains of title for Bagley Park property owners
- performed preliminary examination of limited eminent domain records
- collected property tax records levied on Bagley Park residents

### Research Findings

#### Specific General Bagley Park residents displayed a higher-than-usual percentage of • The BOC demonstrated a clear racial animus towards Black people, in homeownership general Active efforts of local, white citizens councils were influential in the Public Works, Parks, and other public-oriented departments had the process of declaring Bagley Park blighted means to leverage greater burdens of public improvement on Black Bagley Park had several homes that were electrified, in opposition to citizens previous portrayals of Bagley Park's general state Given the housing crisis and segregation, Black individuals displaced • The BOC demonstrated clear racial animus to the 'mixed character' of may have experienced significant homelessness or economic the area downturn

## Research & Institutional Limitations

#### Limitations

- Missing or misplaced documents and/or uncooperative actors (ex. vital records between approx. 1906 to 1915)
- Unclear administrative jurisdiction (ex. mixed jurisdiction between the state of Georgia, Fulton County, and COA over parks and park projects)
- Unclear administrative processes (ex. no documents related to BOH sewer studies or appraisal for eminent domain)
- Little to no photographs, interviews, or other multimedia archival documents related to the case study
- Little to no existing datasets and data analyses on urban development in Georgia

### Future Research

Displacement and Generational Outcomes

**Compensation and Eminent Domain** 

Public Works and Tax Burdens

### Future Research Assumptions

#### **Assumption**

- 1) Bagley Park is not the only locality where this has happened
- 2) Residents in Bagley Park had different longitudinal economic outcomes than their non-displaced counterparts
- 3) Residents in Bagley Park contributed to the local economy through taxes

#### Justification

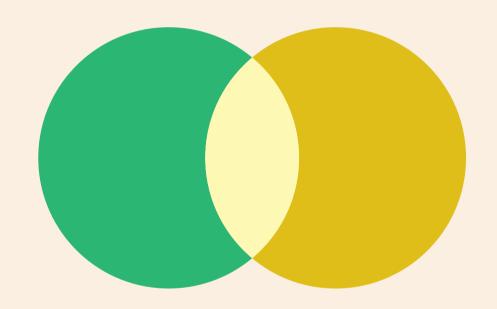
- 1) References to other localities are peppered through archival materials
- 2) There is some evidence that Bagley Park residents experienced homelessness after displacement, in addition to existing scholarship on the economic impact of displacement
- 3) property tax records show property valuations, as well as prepared chains of title

### (Revised) Research Objectives



Research Objective #1

Refine institutional knowledge about Fulton County, existing archives, and networks of value



Research Objective #2

Compare the longitudinal outcomes of displaced and non-displaced residents



Research Objective #3

Propose a replicable methodology that can be deployed not only in FulCo, both other localities

### Displacement, Homelessness, and Generational Outcomes

#### **Data Linkage**

**Oral Histories** 

"Calls for Ancestors"

#### Comparative Analysis

#### Possible Approach:

- 1) establish pre- and post-conditions of neighborhood residents through document linkage
- 2) compare longitudinal outcomes between displaced and non-displaced residents
- 3) expand the scope to other affected areas

### Appraisal, Compensation, and Eminent Domain

#### Property Record Analysis

**Document Review** 

**Property Valuation** 

#### Possible Approach:

- 1) establish eminent domain compensation for Bagley Park properties
- 2) develop a methodology for a modern appraisal of properties given specs
- 3) determine difference between actual and predicted compensation with interest

### Public Works, Tax Burden, and Other Consideration

Property Tax Burden

**Public Good Allocation** 

Cost of Segregated Public Services

### Housing Research Central Idea

Board of Commisioners used racist logic and ideologies to justify urban development displacement

Black residents
were
disproportionately
displaced by this
urban
development

Displaced residents likely faced poorer economic and housing outcomes

Anti-Black ED and UD lead to quantifiable and traceble harm to residents of Fulton County

And, most importantly, that is due to Fulton County's decision-making.

### Networks & Partners (ED & UD)

#### Governance

- Fulton County
   Housing Authority
- Atlanta Housing Authority
- Fulton County Public Works

If reparations are to be driven by the injured, a central tenet to the international framework, future research should reinvent the wheel as little as possible.

#### **Community Leaders**

- non-profit leaders
- local advocacy group leaders
- ancestors and descendants

Fulton County
Reparations Task
Force - Research
Team

Olivia Reneau

#### **Government Officials**

 congresspersons interested in housing and urban development in both the GL and US Cong

#### Data

#### Collection/Archival Histories

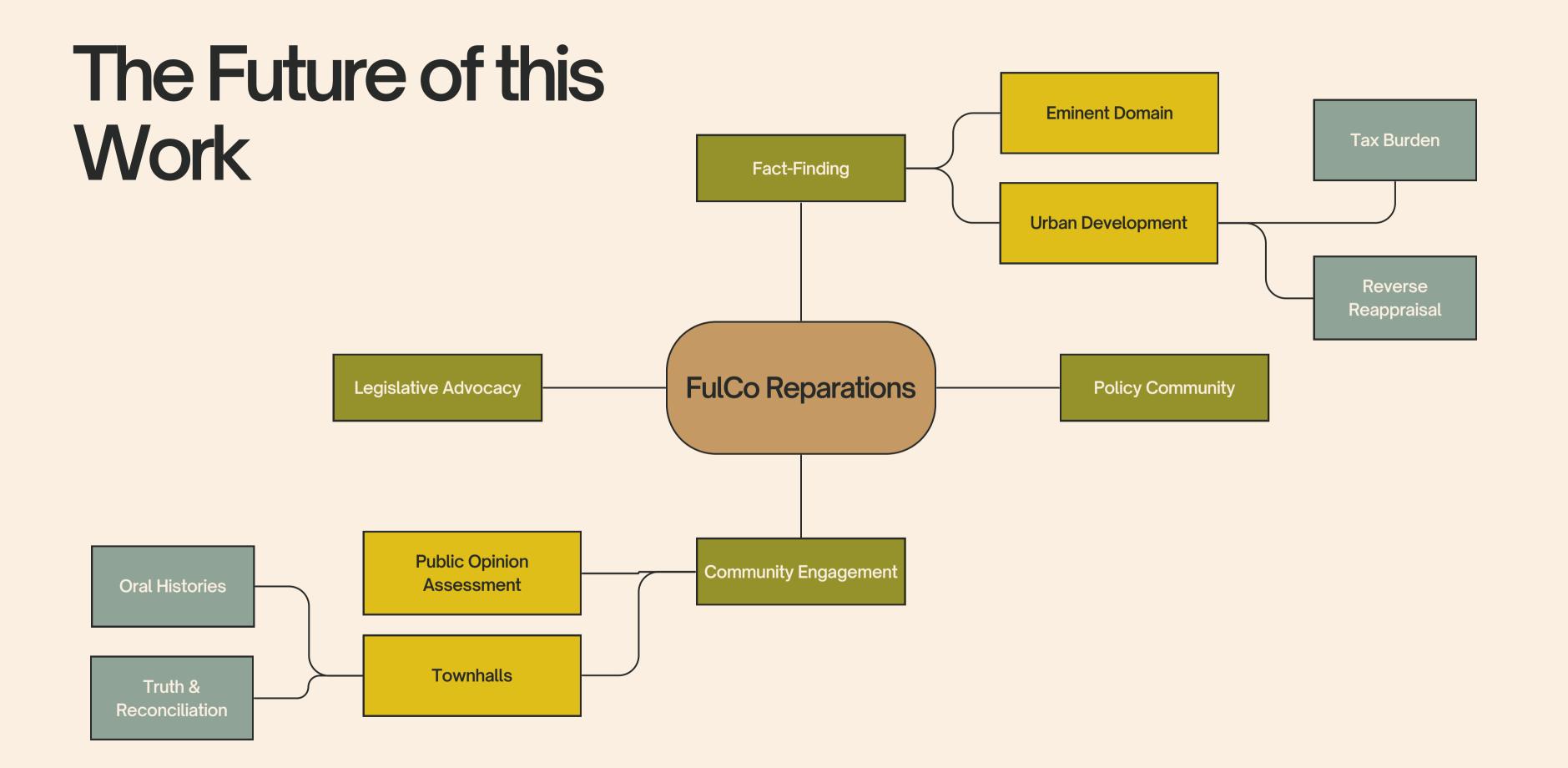
- Atlanta History
   Center
- FulCo Central Library
- FulCo Auburn Ave Library
- GSU Archives

#### **Local Advocacy Groups**

- United Way of Atlanta
- Atlanta Wealth Building Initiative
- PSE Just Growth/Just Opportunity
- LISC

#### **Local History Groups**

- Buckhead Heritage
   Assocation
- Other local neighborhood history groups



### A Quick Word of Thanks

- Esteemed chairs, Dr. Karcheik and Mr. Coleman
- John Wright, MLS, Fulton County Public Library System
- Sirena McCracken, Atlanta History Center
- Russel Sage Foundation
- Hart Leadership Program Team
- Duke University Sanford School of Public Policy